29 Oakland Ave Warwick, NY 10990

May 15, 2000

Lawrence M. Noble, Esq. General Counsel Federal Elections Commission 999 E Street, NW Washington, DC 20463

MUR 5016

FEDERAL ELECTION
COMMISSION
OFFICE OF GENERAL
COUNSEL
MAY 17 3 04 PH \*00

Re: Complaint Against Larry Graham for Congress Exploratory Committee

Dear Mr. Noble:

I, John S. Hicks hereby bring this complaint pursuant to 2 U.S.C. § 437g(a)(1) against the Larry Graham for Congress Exploratory Committee, and Richard Laster as treasurer. I reside at 29 Oakland Ave Warwick NY 10990.

In sum, Larry Graham has created a scheme by which he is able to mask from both public and Commission scrutiny the use of corporate money in his campaign. By so doing, he has frustrated one of the central purposes of Federal election law, namely public disclosure, and has done so knowingly and willfully.

## **Factual Background**

Larry Graham is a candidate for United States Congress from the nineteenth district of New York. Campaign stationary lists the phone number (914) 238-4000 (see attachment "A").

Graham is also the Chief Executive Officer for progressive Management Associates, Inc., a New York corporation that filed a certificate of incorporation on August 2, 1993 (see attached "B"). The local phone directory (see attachment "C") lists Progressive Management Associates, Inc.'s phone number as (914) 238-4000. This is the same phone number listed on campaign stationary.

The Larry Graham for Congress committee filed a statement of organization and a statement of candidacy on August 20, 1999, and reported having \$255,054.64 cash on hand in its first quarter report. Much of the cash on hand originated from the candidate himself. In fact, his campaign committee received a request for additional information regarding these funds. It appears that Graham has failed to respond to Commission inquiries. Also, Graham has failed to file a personal Financial Disclosure Statement with the Clerk of the US House of Representatives, as required by the Ethics in Government Act.

#### **Violations**

### 1. Illegal Corporate Contributions

It is well established that a campaign may not accept contributions from a corporation. 11 C.F.R. § 114.2(a) & (b). A contribution is anything of value given to influence a federal election, and an in-kind contribution occurs when a person or entity pays for services, such as a telephone, on the campaign's behalf. 11 C.F.R. §§ 100.7(a)(1)(iii) & 100.8(a)(1)(iv).

Graham for Congress received a corporate in-kind contribution from Progressive Management Associates, Inc. Use of the corporation's phone number and phone is a service that has value to the Graham Committee. As such, it has violated the law, and Commission action is warranted.

## 2. Graham's Violations Are Knowing and Willful

On the surface, this may appear to be nothing more than a technicality. Some may believe that using your own corporation's phone number for campaign purposes is harmless. Others might say that Graham has filed reports, so the public is informed.

Such thoughts, although understandable, fail to acknowledge the seriousness of what Graham has done. What keeps Graham from funneling his corporation money into his campaign? He can easily mask the true source of the funds, merely by labeling corporate money as his own. He has already demonstrated a willingness to do so, and has trouble differentiating that which are permissible campaign funds, and that which are illegal corporate funds. Similarly, the Commission has already questioned his funds already given to the campaign. It appears as though Graham has hatched a scheme that knowingly evades the prohibitions of Federal law.

Given that Graham has not filed a Financial Disclosure Statement with the House, the public is completely unaware of his total worth or the true source of his funds. Graham is a self-financed candidate who has accepted illegal corporate funds and may be masking additional illegal funds. Absent some sort of disclosure as to the source of his funds, Graham would be free to funnel corporate resources into his campaign. Accordingly, Commission action is warranted.

#### Conclusion

Larry Graham has knowingly and willfully violated Federal law. He has set up an elaborate scheme designed to mask the source of the funds supporting his campaign. Such a scheme thwarts one of the central purposes of the Federal Election Campaign Act, namely public disclosure. For these reasons, I respectfully ask that the Commission require Graham to immediately amend his reports so as to show the true source of his funding, respond to the previous request for information regarding same, and to refund any funds originating from prohibited sources. I also ask that the Commission find that there exists a reason to believe that Federal law has been violated, promptly investigate the matter, and institute appropriate legal action to secure an appropriate fine for these violations.

Respectfully Submitted,

John S. Hicks

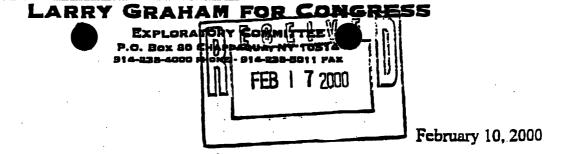
State of New York
County of Orange

Signed and sworn to before me this

15th day of May, 2000

Notary Public

JANET A. HELLER
Notary Public, State of New York
No. 01HE5018155
Qualified in Orange County
Commission Expires Sept. 20, 20



I would like to invite you to be my special guest at your choice of events that I am hosting in Westchester with town committee members and other Democratic friends so that I can share my plans to run for Congress in the 19<sup>th</sup> Congressional District. As you may know, I have been scheduling visits to each of the town committees. But I hope you will join me in this informal setting where I can discuss my progress and plans and give you an opportunity to ask any questions that you might have as you consider a Democratic candidate for Congress.

Many of you know that I have been working on this full-time since last summer. I therefore am eager to explain what I can bring to Congress and I'd also like to tell you about the professional team of fundraisers, pollsters, election attorneys, public relations and other consultants and volunteers who are a part of my team. We now have in excess of \$200,000 in our campaign fund, and my professional fundraising staff and I continue to host and attend fundraisers held by supporters throughout the District, as well as across the country.

If you can join me next month, I hope you will also feel free to discuss the important issues that are of concern to you and your community. Last June, many town and county chairs in the 19<sup>th</sup> Congressional District joined me at my home to begin this discussion. I have continued this conversation by sharing my plans with Congresswoman Lowey, Senator Schumer, Comptroller McCall, President Clinton, as well as with advisers at the DCCC in Washington and othher Democrats in New York.

I look forward to seeing you. Please be my guest for food and beverages at either event:

Saturday, Feb. 26, 9:30am-12 noon Calhoun's Restaurant 76 King Street (Route 120) Chappaqua (for directions call 238-9290) Sunday, Feb. 27, 3pm-5pm
Kathleen's Tea Room
979 Main Street (near Division St.)
Peekskill
(for directions call 734-2520)

·

Please RSVP for either event by Feb. 22 by calling my office at 238-4000 or 238-0005.

Enclosures

Larry Graham



## STATE OF NEW YORK DEPARTMENT OF STATE 41 STATE STREET 1000-1ESS1 YN, NABBA

ALEXANDER F. TREADWELL SECRETARY OF STATE

CUST REF: BF/BG

APRIL 12, 2000

Dear Sir/Madam,

The following represents the most complete and current information available in response to your recent inquiry.

A Certificate of Incorporation of PROGRESSIVE MANAGEMENT ASSOCIATES. INC. was filed on 08/02/1993. Its principal location is WESTCHESTER county.

Status: Active

Biennial Statement: Past due - out of business

Service of Process Address: LAWRENCE O GRAHAM ESO

2 OLD FARM CIRCLE

WHITE PLAINS, NY 10605

Registered Agent (optional in NY): None

Chief Executive Officer: LAWRENCE OTIS GRAHAM TWO OLD FARM CIRCLE WHITE PLAINS, NY

Principal Business Location: THE CORPORATION

TWO OLD FARM CIRCLE

WHITE PLAINS, NY 10605-5405

Current Stock Information:

Stock Type Num.Shares 200

Non Par Value

Value/Share

.0000000

There is no requirement that the names and addresses of officers or directors, other than the chief executive officer, be filed with this or any other state agency.

Sincerely,

DIVISION OF CORPORATIONS (518) 473-2492

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# **Yellow Pages**

## Westchester - Putnam Counties

White Plains Edition Elmsford, Hartsdale, Scarsdale, Valhalla

Area Code 914

March 2000 — February 2001



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LOCAL RECYCLING
INFORMATION
& ZIP CODES



Includes customer listing of all local telephone companies

Life. Listed Alphabetically.

Exhibit "C" Unz

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## ► Manicure Equip.

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## ➤ Manicuring

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## ▶ Manufacturers & Representat

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